# Copthorne Neighbourhood Plan 2020 – 2031



**Draft for Regulation 14 Consultation** 

August 2020

# Forward

The Localism Act 2011 gave Parish Council's the option to create a Neighbourhood Plan which would become part of the Development Plan and be used to determine planning applications. Worth Parish Council grasped the opportunity and decided to create 2 Plans, one for each Ward within its boundaries.

Over the last 8 years, Parish Councillors and residents have spent many thousands of volunteer hours preparing this plan, consulting with our community and attending training sessions. We are extremely grateful to everyone who has been part of this process, whether you have been on the Steering Group or simply responded to one of our consultations.

This plan provides a clear vision for Copthorne Ward, based on what we have learnt from the community. Whilst it does not address housing development, it does address important issues locally such as heritage, our open spaces, character and parking and we hope that the community will support it moving forward and becoming part of the Development Plan for the area.

## **Councillor Chris Phillips**

Chairman of the Copthorne Neighbourhood Plan Steering Group



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# 1. INTRODUCTION

- 1.1. Welcome to the Copthorne Neighbourhood Plan. This document provides one part of the development plan for Copthorne Ward to 2031. It sits alongside the Mid Sussex District Plan 2014-2031 (and other documents) and is used to guide development and determine planning applications within the Plan Area.
- 1.2. The Copthorne Neighbourhood Plan has been prepared in accordance with the Town & Country Planning Act 1990, the Planning & Compulsory Purchase Act 2004, the Localism Act 2011 and the Neighbourhood Planning Regulations 2012.
- 1.3. The plan covers Copthorne and Worth Ward (hereafter referred to as the 'Plan Area') of Worth Parish. The Plan Area was formally designated by Mid Sussex District Council in July 2012, since then a Steering Group, working on behalf of the Parish Council, have worked to deliver a plan that actively responds to the Communities aspirations.
- 1.4. For reference the remainder of the Parish comprises Crawley Down Ward and this area has a separate neighbourhood plan<sup>1</sup>.

## **Evolution of this document**

1.5. The early work on this Neighbourhood Plan was undertaken by a Steering Group comprised of Parish Councillors and local volunteers. In November 2013, Worth Parish Council formalised the arrangements by establishing a Neighbourhood Plan Committee with separate subcommittees for each village. Later the formal committee preparing this plan would become a Steering Group to afford them more flexibility when preparing this document.

- 1.6. This Draft Neighbourhood Plan is based on substantial consultation with the local population to identify and develop solutions for key local issues. It covers the period to 2031 and sets out a clear vision for the future of Copthorne together with the policies and proposals to realise this vision.
- 1.7. The Copthorne Neighbourhood Plan sub-Committee has ensured that it has worked in close consultation not just with our own community through village public events but with the Crawley Down sub-committee, Worth Parish Council, Mid Sussex District Council and has remained cognisant of plans within the near-by Turners Hill Parish Council so that over-arching issues were considered.
- 1.8. The sub-Committee in the development of this Draft Plan has taken account of comments, opinions and suggestions from all public consultation events held in the village in 2013 and 2014.

#### How This Document Should Be Used

1.9. This plan should be used by residents, local authorities and developers and other stakeholders alongside other

<sup>&</sup>lt;sup>1</sup> Details of all neighbourhood plans in Mid Sussex can be found online at https://www.midsussex.gov.uk/planning-building/neighbourhood-plans/

documents in the Development Plan to understand how future development in the Plan Area should occur.

- 1.10. For applications that require planning permission, whether proposing a scheme or assessing the acceptability of a scheme, the policies contained within this document are a key material consideration. For a planning application to be considered favourably, all relevant policies contained within this plan should be considered and complied with.
- 1.11. Where development does not require planning permission the community would still like development proposals to adhere to the aspirations and objectives set out within this document, although it is noted that this document control development that does not require planning permission.

## **Planning Policy Context**

- 1.12. The Localism Act 2011 introduced new rights and powers to allow local communities to shape new development by preparing Neighbourhood Plans. A Neighbourhood Plan establishes planning policies for the development and use of land, for example where new homes should be built and what they should look like. Neighbourhood Plans allow local people to influence the type of development for their area while contributing to the wider needs of the area.
- 1.13. The Government published the revised National Planning Policy Framework (NPPF) in February 2019. This sets out the Government's planning policies for England and how these should be applied. It provides a framework within which

locally prepared plans for housing and other development can be produced. The NPPF confirms neighbourhood plans must be in general conformity with the strategic policies contained in any development plan that covers their area and states that:

29. Neighbourhood planning gives communities the power to develop a shared vision for their area. Neighbourhood plans can shape, direct and help to deliver sustainable development, by influencing local planning decisions as part of the statutory development plan. Neighbourhood plans should not promote less development than set out in the strategic policies for the area, or undermine those strategic policies.

- *30. Once a neighbourhood plan has been brought into force, the policies it contains take precedence over existing non-strategic policies in a local plan covering the neighbourhood area, where they are in conflict; unless they are superseded by strategic or non-strategic policies that are adopted subsequently.*
- 1.14. The Development Plan for the area contains a number of documents<sup>2</sup>, the main one being the Mid Sussex District Plan 2014-2031 which sets out the Districts strategic and other planning policies intended to guide development until 2031. At the time of writing Mid Sussex District Council are also progressing a Site Allocations DPD and the Local Development Scheme (June 2019) confirms that a Traveller Sites Allocations Document will be prepared at some point.

<sup>&</sup>lt;sup>2</sup> The current documents in the Development Plan can be found on the Mid Sussex District Council website at <u>https://www.midsussex.gov.uk/planning-building/</u>

# 2. VISION & OBJECTIVES

## Copthorne in 2031

This plan sets a vision for the future of the parish and then sets out how that vision will be realised through the use of policies contained in this document over the plan period 2020 to 2031.

*In 2031, Copthorne will be a thriving and attractive village community set in unspoilt and accessible countryside that provides an excellent quality of life for residents, visitors, and those who work in, or travel through, the area.* 

#### **Plan Objectives**

- 2.1. From the vision, five objectives have been derived from our engagement with the local community and these are set out to the right.
- 2.2. These objectives underpin the plan and have given rise to the individual policies in the following sections of this plan.

#### **A) COMMUNITY**

Many live in Copthorne for the village life. This plan seeks to reinforce our collective community spirit and enhance our vast array of community facilities, organisations and events.

#### **B) HOUSING**

The housing needs of our local community should be met, whether that be through new housing coming forward or ensuring that our existing housing stock meets our needs,

## **C) ECONOMY**

We want to ensure that our local shops and businesses who serve the local community are preserved. Many residents currently work outside of the plan area and we want to make it easier for them to be able to work here, without the need to travel to other settlements or locations for work.

# **D) ENVIRONMENT**

Our natural environment, including our countryside and green and open spaces will be safe from development for the benefit of village life and local flora and fauna. Our built environment will be beautiful, diverse and sensitive.

## E) TRANSPORT

We will seek to increase sustainable transport options, reduce the need to travel and reduce inappropriate vehicle parking.

# 3. ABOUT COPTHORNE WARD

3.1. Copthorne is situated in the NE corner of West Sussex and at the northern boundary of Mid Sussex District. The northern boundary of the built-up area of Copthorne abuts the green belt of Surrey. The village lies 3 miles east of Crawley, 4 miles west of East Grinstead and 4 miles to the south east of Gatwick Airport. The built up area of the village is at the most northerly part of the ward. The arears to the south of the built up area are mainly woodland and farmland including a large Area of Outstanding Natural Beauty.

## Origins

- 3.2. Copthorne was mentioned in the Domesday Book when it was called Copedorme. The earliest mention of Copthorne was in 1617. In the 16th century Copthorne's prosperity was influenced by a thriving iron foundry industry with a furnace operated at Rowfant Mill which remained in operation until 1930.
- 3.3. In the 19th century the village had 18 farms providing sustenance to the surrounding area. Because of its proximity to the coast and the fact that the village straddled the county boundary, Copthorne was renowned for smugglers, poachers and prize fighters. In 1810 a famous world title prize fight took place in Copthorne between Tom Molinezux and an American Tom Cribb. The fight ring is still visible among the woodland to the south of the A264..
- 3.4. Copthorne village is surrounded by large areas of countryside. To the south there is an Area of Outstanding Natural Beauty and to the north is an area of Green Belt land

in Surrey. To the east is country side between the village and East Grinstead and to the west the boundary is the M23 motorway.

## Development

- 3.5. From the 16th century, in addition to farming, the prosperity of the area was due to a thriving iron foundry industry which was common throughout Sussex. A furnace was operated at Rowfant Mill from 1600 to 1664. In the late 17th century it was discovered that coke could be used for smelting iron and Rowfant Mill only ceased operations in 1930.
- 3.6. The introduction of the railway line from Three Bridges to East Grinstead in 1841 was the catalyst for the first wave of housing in the village and the centre of the village can still be identified by the 19th century houses and cottages that were built. The Copthorne Elementary School (now the Copthorne Church of England Junior School) was built in 1842 to service the expanding village population. The village church of St. John was built in the 1870's at a cost of £3,500 as a result of a gift from a local wealthy landowner.
- 3.7. From 1950, the expansion of Crawley and Gatwick Airport and the related employment saw the building of small estates on the edge of the old village and the loss of some of the farmland. By 2000 the number of dwellings in the village had increased to 1700. Currently the Neighbourhood Plan area has 1850 dwellings after more small-scale developments filling some of the remaining sites and replacing some small industrial sites. This has increased the population of Copthorne to 5,500. During this period a

further school was built in the village which is now Copthorne Infant School.

- 3.8. Copthorne Village originally straddled the county boundaries of Surrey and Sussex, but as a result of Boundary Commission revues in 1974 and 1992 most of the village was moved into Sussex, leaving 2 small stretches of road to the north of the village in Shipley Bridge Lane and Copthorne Bank in Surrey, The stretch of Copthorne Bank in Surrey contains the main sports facility for the village and the allotments used by villagers.
- 3.9. The main built up area of Copthorne has a natural southern boundary in the A264 and to the north is the County boundary with Surrey and the Green Belt. To the west, the new development on Heathy Wood takes the village boundary to the M23 motorway. To the east, the built up area of the village ends where Borers Arms Roan runs into Copthorne Road.

## Future

- 3.10. In the next few years, the number of dwellings in Copthorne will be increased by 30% after the approval of 550 new houses to the west of the village, between the existing village boundary and the M23 Motorway. The larger development at Heathy Wood is expected to be completed over the next 5 years. These developments will put a strain on the existing overstretched resources of the village and it is to be expected that there will be some expansion of the schools, doctors surgery and sport and recreation facilities to cope with the increased population. Also, the road network is at full capacity and more at peak times, and action will be needed to mitigate the increased usage as a result of the new housing.
- 3.11. The big challenge for the village will be to achieve this expansion while retaining the village atmosphere which is a primary reason for people wishing to live in the village.
- 3.12. Beyond the already approved expansion, it is to be hoped that the future development will be on a small scale within the existing built area and the countryside which surrounds the village will be preserved for the enjoyment of local people and the Neighbourhood Plan has been draw up to achieve this aspiration.

# 4. GENERAL DEVELOPMENT POLICIES

4.1. This section provides general policies that apply to all development within the Plan Area. The intention is to introduce a locally specific level of detail to planning policy that is currently not addressed in the District Plan.

# **CNP1** General Development Requirements

- CNP1.1 Proposals will be supported where they adhere to the design guidance for the Character Area<sup>3</sup>, as defined on the <u>Policies Map</u>, in which they sit.
- CNP1.2 Proposals for new development should have neutral or positive impact on the amenities of existing residential properties including (such as access, noise, privacy, daylight, and sunlight).
- CNP1.3 Proposals should result in enhancements to countryside features such as shaws, hedgerows, ponds and brooks
- CNP1.4 Proposals should protect, enhance and promote footpaths, cycle paths, bridleways and other Rights of Way.
- CNP1.5 Development proposals should be laid out to maintain the perception of separation between Copthorne Village and other surrounding settlements.
- CNP1.6 Residential extensions will be permitted provided they are:

- (b) Adhere to the design guidance for the Character Area.
- (c) Do not conflict with traditional boundary treatment of an area.
- (d) Materials are compatible with materials of existing/surrounding buildings.

## Infill in the Built-Up Area

- 4.2. Broadly speaking, infill is the development of vacant parcels of land within previously built areas and is considered appropriate as such areas are relatively accessible and already served by public infrastructure.
- 4.3. The District Plan confirms in DP6: Settlement Hierarchy that 'development will be permitted within towns and villages with defined built-up area boundaries. infilling and redevelopment will be required to demonstrate that it is of an appropriate nature and scale (with particular regard to DP26: Character and Design), and not cause harm to the character and function of the settlement.'
- 4.4. The policy below adds additional detail to this policy to ensure that infill development is appropriate within the Plan Area.

<sup>(</sup>a) Subservient to the existing building in terms of scale and height.

<sup>&</sup>lt;sup>3</sup> Detailed design criteria for each Character Area is set out in Policy CNP9 - CNP13 of this document.

# CNP2 Infill Development

- CNP2.1 Infill development will only be permitted where it meets the following criteria:
  - (a) It is located on a vacant parcel of land within the defined built up area.
  - (b) The new development will not appear incongruous with the existing character and/or street scene, ensuring the proposed materials, plot size, boundary treatment, built form, building line and gaps between buildings is like those around it.
  - (c) Suitable access and on-site parking are provided without detriment to neighbouring properties and pavements, pathways, footpaths, established tracks and twittens.
  - (d) Amenities such as access, noise, privacy, daylight, sunlight and outlook of adjoining properties are safeguarded.

# Homes for older people

4.5. Through our engagement with the community a significant issue has been identified. That is an increasing trend for bungalows and residential properties that provide suitable accommodation for the elderly (being on a single level)

having a second floor added. This turns what are generally smaller single level properties into family homes.

4.6. This has led to a reduction in suitable accommodation for the older members of our community. This plan seeks to ensure that (a) this reduction ceases, (b) that new bungalows come forward in developments, and (c) that new dwellings are designed to ensure that they are suitable for occupation by older people.

## CNP3 Homes for older people

- CNP3.1 Single storey dwellings (bungalows) will be protected for their own sake and development proposals that would result in the net loss of a bungalow, whether that be through redevelopment or adding a second floor, will be refused.
- CNP3.2 Major development<sup>4</sup> incorporating residential dwellings must include accessible, single storey dwellings as part of the scheme. These should be bungalows unless site constraints do not allow for this.
- CNP3.3 All new dwellings (regardless of size, type or tenure) should achieve M4(2)\* of the optional requirements in the Building Regulations. This requirement will be secured by a condition attached to planning permissions granted.

<sup>&</sup>lt;sup>4</sup> As defined by The Town and Country Planning (Development Management Procedure) (England) Order 2015. Definition included in Glossary.

# 5. COMMUNITY RESOURCES

- 5.1. Many residents live in the Plan Area for the 'village life'. Copthorne has a vast array of community resources, these include the buildings in which we meet, our shared spaces and the services on offer by private, public and charitable groups.
- 5.2. Our community have confirmed that we would like to preserve community facilities within the Plan Area, to ensure that they remain within walking/cycle distance and available to the community.

#### **Important Community Facilities**

- 5.3. Through our consultation activities, and most notably the village survey undertaken in 2019 we have identified the community facilities which are most important to the local community.
- 5.4. This policy identifies those facilities and seeks to ensure that they are not lost due to development or change of use.

## **CNP4** Important Community Facilities

CNP4.1 Development proposals that would result in the loss of an Important Community Facility (whether that be the actual facility/building or the use of the facility/building), as defined on the <u>Policies Map</u>, should be refused unless it can be demonstrated that the use and building is no longer required. CNP4.2 Proposals that would involve the Important Community Facility being relocated to elsewhere within the Plan Area may be considered acceptable where the new location is no more difficult to access by foot or cycle than its previous location..

#### **Public Houses**

5.5. A concern locally is that the gradual loss of public houses across the country will be replicated within the Plan Area. The Plan Area only has one public house remaining and therefore policy CNP5 seeks to ensure that it is only lost in exceptional circumstances.

# CNP5 Conversion of public houses

- CNP5.1 Proposals which would result in the loss of a public house will not be permitted unless it can be demonstrated that the existing use is no longer viable.
- CNP5.2 If it can be demonstrated that the existing use is not viable the applicant must demonstrate that the applicant has sought to use the site for another community use before considering other uses (such as residential). Other community uses could include combining the public house function with that of a shop, post office, bed and breakfast or self-catering facility.



Figure 1 – The Prince Albert Pub, a registered Asset of Community Value

# **Assets of Community Value**

- 5.6. Part 5 Chapter 3 of the Localism Act 2011 provides for a scheme called 'assets of community value'. This requires district and unitary councils to maintain a list of 'community assets'. It has also become known as the 'community right to bid'.
- 5.7. Community assets can be nominated by Parish councils or by groups with a connection to the community. Individuals cannot nominate community assets. If the nomination is accepted, local groups will be given time to come up with a bid for the asset when it is sold.

- 5.8. The right to bid only applies when an asset's owner decides to dispose of it. There is no compulsion on the owner to sell it. It is not a community right to buy the asset, just to bid. This means that the local community bid may not be the successful one.
- 5.9. However, the legislation only has effect when the owner of an Asset of Community Value wishes to sell their land/building. Should an owner wish to redevelop or change a nominated community asset there is nothing in the planning system that would protect the community connection or reason for its nomination.
- 5.10. This policy provides guidance to decision makers on development proposals that would impact a local community asset. This plan seeks to protect Assets of Community Value for their community value.

# CNP6 Assets of Community Value

- CNP6.1 Development proposals affecting assets of community value will be supported where it can be demonstrated the development will be of benefit to the local community.
- CNP6.2 For the purpose of this policy, conversion / redevelopment of an Asset of Community Value for residential use is not of benefit to the local community.

#### Local Green Space

- 5.11. Open spaces may be designated as Local Green Space where they are demonstrably special to the local community. To be designated as Local Green Space, an area should meet the criteria set out in paragraph 100 of the National Planning Policy Framework. The Local Green Space designation is a way to provide special protection against development for green areas of particular importance to local communities.
- 5.12. The Steering Group have conducted an extensive review of open spaces in the Ward and whether they should be designated as Local Green Space. The full assessment document is included within the Evidence Base.

#### CNP7 Local Green Space

CNP7.1 The following areas, as identified on the <u>Policies Map</u>, are designated as Local Green Space:

- (a) Westway designated green space area
- (b) Copthorne Common
- (c) Village Green
- (d) Copthorne recreation ground and skate park
- (e) Humphreys Field
- (f) Erica Way Open Space
- (g) Pinetrees Green Space
- (h) St John's Churchyard
- (i) Woodland East of Copthorne Common Road

- (j) Open Space North of Bridgelands
- (k) Kits Brook Woodland & Pedestrian Corridor
- CNP7.2 There will be a presumption against all development on Local Green Space except in very special circumstances. Such circumstances could include:
  - (a) The proposal is of a limited nature and it can be clearly demonstrated that it is required to enhance the role and function of an identified Local Green Space; or
  - (b) The proposal would result in the development of local community infrastructure and be of an appropriate and limited nature, so as not to prevent the use, role and function of the local green space.



Figure 2 – The Copthorne Carnival which is held annually on the Village Green

# 6. THE HISTORIC ENVIRONMENT

- 6.1. The community recognises the importance of heritage assets and the contribution they make to the quality of the area. Many assets are already designated and given protection by national planning policy and legislation as well as policies contained within the wider Development Plan. There is no need to reiterate these protections within this plan.
- 6.2. However, also within the Plan Area are buildings which, while not listed, are significant locally and are important features in their own right; and which also contribute to the character and appearance of the Plan Area.
- 6.3. An assessment (Local Heritage Assets (2020)) of our nondesignated heritage assets has been carried out to identify those structures considered to be locally valuable and important for their historic value. This policy designates them as 'Parish Heritage Assets' and gives them the protection they deserve.

#### CNP8 Parish Heritage Assets

- CNP8.1 Development proposals will be supported where they protect and, where possible, enhance Parish Heritage Assets as identified on the Neighbourhood Plan <u>Policies Map</u>.
- CNP8.2 All proposals that directly impact Parish Heritage Assets, or the setting thereof, must describe the impact of the development on the significance of the heritage asset, demonstrating that the significance of that asset will not be adversely impacted.
- CNP8.3 The Parish Heritage Assets are:
  - (a) Rowfant Station
  - (b) Rose Cottage (formerly Rowfant Station House)
  - (c) The Prince Albert Public House
  - (d) Church of St John the Evangelist
  - (e) Lych Gate
  - (f) Copthorne CE Junior School
  - (g) Claremont (former butcher's shop)
  - (h) The Old Bakery
  - (i) Former Prizefighting Ring in Copthorne Common Woods

# 7. CHARACTER AREAS

- 7.1. Whilst the Plan Area is not vast, it does contain a number of distinctly different areas that all have their own character. From engagement with our community we believe there is a strong desire for the character of these distinct areas to be protected and reinforced wherever possible.
- 7.2. To inform this plan evidence<sup>5</sup> has been prepared to investigate and identify the distinct character areas of the Plan Area. This evidence not only identifies the distinct Character Areas<sup>6</sup> (CA) but also why those areas are distinctive.
- 7.3. This section provides policy support for development that makes a positive contribution to the character of the Plan Area.

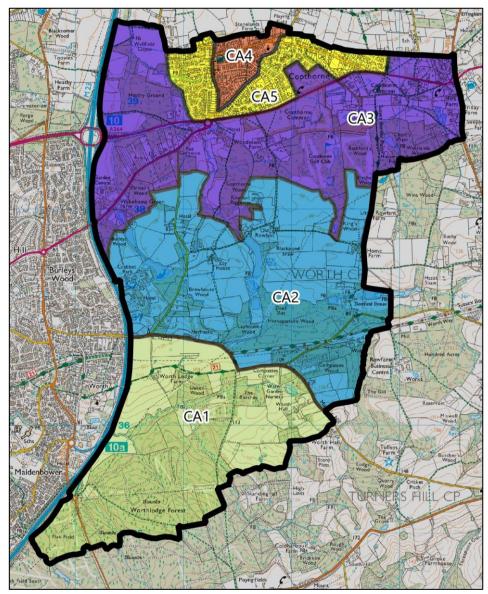


Figure 3 – Map of our Character Areas

<sup>&</sup>lt;sup>5</sup> The Copthorne Heritage and Character Assessment

# CA1: High Weald AONB

- 7.4. CA1 is defined by a gently undulating landform and limited development consisting of occasional farmstead. The area is criss-crossed by forestry tracks and the Public Right of Way (PRoW) network. Very few roads pass through the area although the western boundary is formed by the M23, creating a hard edge to it.
- 7.5. Primarily a wooded landscape, it comprises a mixture of ancient woodland, ancient replanted woodland and blocks of plantation. There is also some agricultural land within the northern part of CA1, containing a mixture of arable and pastoral agricultural fields.
- 7.6. Views are typically constrained by the dense woodland with occasional views across agricultural fields and undulating landscape of wooded horizon. That said, lines of pylons cross the landscape interrupting the otherwise naturalistic character.

# CNP9 CA1: High Weald AONB

- CNP9.1 Development proposals must preserve and enhance the positive aspects of CA1. These are:
  - (a) That buildings are dispersed and generally rural in character.
  - (b) A good network of PRoWs including bridleways;
  - (c) Predominantly rural land uses absent of urbanised areas;

- (d) A variety of habitats including scrub, woodland, ponds and streams, with mature specimen trees in agricultural fields;
- (e) Dense woodland lining the M23 that acts as a buffer, protecting the wider CA from visual and noise effects or the motorway and Crawley to the west.
- CNP9.2 The cluster of commercial operations at Worth Hall is incongruous with the overarching rural character of the area. Proposals for additional built form should incorporate appropriate vegetation/screening to enhance the wider rural character.
- CNP9.3 Proposals that would result in the loss of or change of use of rural buildings or farmsteads to commercial or light industrial ventures should be avoided as these can degrade the overall rural character.

# **CA2: Agricultural Belt**

- 7.7. CA2 is defined by historic farmsteads which are scattered across an agricultural and wooded landscape. There is a sense of tranquillity due to the limited road network and sparse development.
- 7.8. The irregular agricultural fields are defined by wellmaintained hedgerows interspersed with prominent specimen trees. Most of the land and development contains remnants of the historic estate associated with Rowfant

House. A number of millponds that have been formed alongside minor watercourses flowing through the area.

# CNP10 CA2: Agricultural Belt

- CNP10.1 Development proposals must preserve and enhance the positive aspects of CA2. These are:
  - (a) The remnants of the former estate associated with Rowfant House.
  - (b) Network of PRoWs across the CA which includes the Worth Way / Sussex Border Path;
  - (c) Few public roads, agricultural land uses and blocks of woodland creating a tranquil and rural character.
  - (d) The series of millponds located along watercourses, and the suite recreational activities these provide (such as fisheries).
  - (e) Consistent low density, high boundary treatments and large front gardens of built form.
  - (f) Historic sunken lanes, such as Old Hollow.
  - (g) Characteristically rural views from PRoWs from within the CA including typical features such as mill ponds, woodland and agricultural land.
- CNP10.2 Development proposals associated with existing clusters of commercial development should incorporate appropriate vegetation/screening to enhance the wider agricultural character. Proposals

that would create new clusters of commercial development should be refused.

CNP10.3 Proposals which create or reinforce woodland along the M23 will be supported as they will improve the tranquillity and rural character of the area.

# CA3: Copthorne Common and Woodland

- 7.9. As the name suggests, CA3 is primarily a wooded landscape interspersed by irregularly shaped agricultural fields and common land. It is an area that is often referred to as Copthorne's 'Green Ring'.
- 7.10. It benefits from plentiful public access afforded by Copthorne Common, Pot Common and PRoW network providing accessible recreational resources to residents of Copthorne.
- 7.11. It is dissected by a key vehicular corridor providing access to the M23 from Copthorne, Crawley Down, East Grinstead and further afield. That said it has few urban land uses and those that do exist form clusters along its primary roads.

## CNP11 CA3: Copthorne Common and Woodland

- CNP11.1 Development proposals must preserve and enhance the positive aspects of CA3. These are:
  - (a) The large number of mainly 19th century cottages attests to the area's recent past and

adds character to the area. The majority are kept in good condition and while amendments have been made the worst excesses of late 20th century home improvement have been avoided. The larger properties have also been well kept which adds to the area's character.

- (b) The extensive network of paths including the long distance Sussex Border Path;
- (c) The roundabout on Copthorne Common Road(A220) acts as a node and a gateway to the settlement of Copthorne;
- (d) Large areas of woodland which have a high degree of connectivity stretching across the CA west to east and have a rural character and provide a sense of enclosure and tranquillity;
- (e) Large areas of common land within the CA well connected to the PRoWs and easily accessed from the surrounding settlements and feature areas important for biodiversity;
- (f) Views typically are of rural landscapes; either of woodland or agricultural landscapes;
- (g) Copthorne Common and rural areas surrounding Copthorne provide a verdant backdrop for the settlement; and
- (h) The area of Copthorne Common within the settlement envelope of Copthorne north of

Copthorne Common Road bringing green infrastructure into the settlement

- CNP11.2 Proposals for commercial uses on the A2220 and A264 Copthorne Common Road or uses that serve the nearby urban areas are incongruous with the otherwise rural setting and should be refused.
- CNP11.3 Development proposals should actively seek to reduce the severance caused by the primary roads (including the M23, A2220 and A264) by providing improved pedestrian accessibility.
- CNP11.4 The suburban development on Newlands Park is not characteristic of this area and should not be considered a suitable design/style/layout cue for further development within this character area.
- CNP11.5 Development that would increase the presence of manmade features in views of agricultural landscapes, such as pylons, agricultural vehicles or caravans should be avoided.

# **CA4: Historic Core**

- 7.12. At the centre of Copthorne it its historic core. This primarily residential area has clusters of commercial activity along Copthorne Bank, Borers Arm Road and Church Road. It is interspersed with a number of historic buildings contributing to a rich sense of place.
- 7.13. The village green forms a key focus of the CA and short footpaths, locally known as 'Twittens', between residential

streets increase pedestrian permeability across the area. The pallet of materials most commonly used include red or brown bricks and red roof and hung tiles with details including as red brick quoins or red brick bands surrounding windows.

# CNP12 CA4: Historic Core

CNP12.1 Development proposals must preserve and enhance the positive aspects of CA4. These are:

- (a) The large number of non-designated built heritage assets, mainly well maintained, which contribute to the character of the village.
- (b) Sensitive modern infill with the widespread use of red brick achieving a blend of old and new.
- (c) The 'village feel' resulting from the main urban area only being slightly suburbanised by modern buildings. This 'village feel' is particularly highlighted by the setting of the church within its churchyard.
- (d) The boundary walls of historic large houses and their grounds.
- (e) Copthorne Brook is visible at the bottom of the village green.
- (f) PRoWs which provide easy pedestrian access through the settlement and the residential streets and further public rights of way which link to a wider network outside the CA.

- (g) A number of heritage assets are clustered along the primary roads of the CA.
- (h) Community features are focused around the village green creating a social hub to the settlement.
- (i) Wide residential roads with an established rhythm and spacing of consistently sized dwellings, vegetated front gardens and or front boundary treatments.
- CNP12.2 Shopfronts on Copthorne Bank and on Church Road are dominant in the streetscape and detract from the character of the CA and setting of undesignated heritage assets. Shops should therefore adopt traditional shop fronts when they are altered/replaced.
- CNP12.3 To maintain the character of the area, proposals should utilise traditional tile hanging rather than timber (or faux) weatherboarding.
- CNP12.4 All proposals for new development should take great care to avoid increasing street clutter (such as overhead power / phone cables) and the urbanisation of the CA (such as front gardens being converted to driveways).

#### **CA5: Post War Copthorne**

- 7.14. CA5 contains the post war primarily residential expansion of Copthorne. As a result it mostly comprises two storey, postwar housing with a suburban density of built form. It has a regular structure to the residential developments of a singular loop of residential streets with many short cul-desacs.
- 7.15. The southern boundary of CA5 is defined by the hard edge provided by Copthorne Common Road (A264) which has few safe crossing points.
- 7.16. Whilst there are several examples of heritage assets and prewar built form within the CA it generally consists of blocks of development with similar architectural styles that form localised character to individual streets. That said, one common feature are green verges which can provide a pleasant street scene when they are not used for parking.

# CNP13 CA5: Post War Copthorne

- CNP13.1 Development proposals must preserve and enhance the positive aspects of CA5. These are:
  - (a) The larger properties, many of them built on former farmland sold as building plots in the late 19th century indicate the popularity of the area in the decades after the railway was built. Built in differing styles they give a prosperous feel to the village.

- (b) Roads with pavements and connecting footways providing good pedestrian accessibility and many intersecting PRoW's providing great permeability through the area.
- (c) Green verges lining our roads and streets.
- (d) Screening vegetation along most of Copthorne Common Road (A264).
- (e) Open nature of residential streets.
- (f) Pockets of pre-war developments and
- (g) Areas of mature vegetation such as the river corridor and the informal path between Calluna Drive and Bridgelands.
- CNP13.2 Proposals should seek to minimise negative impacts resulting from additional traffic. In particular, green verges should be protected from vehicles and inappropriate parking. Where measures are put in place to prevent parking on green verges, they should adopt a consistent aesthetic.

# 8. OUR ECONOMY

- 8.1. Copthorne was traditionally a farming area with smallholdings owned by prominent families whose financial interests developed into transport and building, which then evolved into the creation of several small industrial units still let to local small businesses, often providing support and technical services to the locale.
- 8.2. Alongside this local provision, the proximity of the Plan Area to major road and rail links and its closeness to Crawley Town, which includes very large and mature office and industrial capabilities, has allowed Copthorne to emerge as a prime commuter settlement with people generally leaving the settlement where they live to find work.
- 8.3. Gatwick Airport also has a marked impact on the Plan Area with several quality hotel and parking facilities within it, all of them important employers. In the main, though, the local economy is supported by income generated outside the village boundary, or by self-employed traders serving the community and by commuting from one of the three nearby railway stations to major towns and cities.
- 8.4. Consultation activities to date have confirmed that there is no strong local desire for Copthorne to become an economic centre but that there is a drive to increase the ability for home working and thus reduce commuting.
- 8.5. This plan therefore seeks to provide a degree of protection to retain the shops and services and reduce the need for commuting but stops short of encouraging new employment-generating development.

#### CNP14 Our Economy

- CNP14.1 Development proposals that would result in the loss of our shops and retail premises within the built-up area boundary (as defined by Mid Sussex District Council), are not supported and will only be permitted in exceptional circumstances.
- CNP14.2 Development proposals that would result in the loss of employment floorspace/land will not be permitted unless; it can be demonstrated that the on-going use of the premises or land for employment purposes is no longer viable; AND the proposal includes the provision of an alternative employment site that would provide demonstrable benefit to the local community or environment.
- CNP14.3 Proposals for the provision of improved telecommunication infrastructure are actively encouraged and will be approved where they do not have an unacceptable impact on residential amenity.
- CNP14.4 All new commercial and residential buildings, and buildings undergoing significant refurbishment, must make all reasonable efforts to install a Fibre to the Premises (FTTP) broadband connection. Whether FTTP will be provided is a material consideration when determining a planning application and if it is not provided this factor should weigh against grant of permission in the planning balance.

# 9. TRAFFIC & TRAVEL

- 9.1. The Plan Area faces a number of transport related problems and this section seeks to address these as best it can.
- 9.2. The location of the Plan Area means that the village of Copthorne sits at a bottleneck of the commuter rush-hour congestion. The A264 at the Copthorne Hotel roundabout is very congested and operating over capacity in both the AM and PM peak hours. This level of congestion passing through the Plan Area is compounded by the fact that many residents are employed outside of the Plan Area and therefore travel, often by car to work in Crawley, Gatwick, and beyond.
- 9.3. The A264 effectively dissects the Plan Area and separates the village of Copthorne from the countryside to the south. This means that a vital resource for the health and wellbeing of our community is beyond a major road with fast flowing traffic and few safe crossing points.
- 9.4. A number of bus companies provide services between the village and local centres such as Crawley, East Grinstead and Haywards Heath. However, the timing of, and the routes taken, by the bus services means that rail commuter journeys must generally start and finish with a car journey. Whilst increased bus services are supported it is accepted that this plan has limited ability to impact this.
- 9.5. This Plan therefore seeks to increase sustainable transport options where possible but also resolve other issues caused by high private vehicle ownership.



Figure 4 – The busy road junction of Copthorne Bank & Brookhill Road

#### Sustainable Transport

9.6. As highlighted in this plan, there is a need to increase the provision and use of sustainable transport methods within the Plan Area. This policy provides the policy support to achieve this.

#### **CNP15** Sustainable Transport

- CNP15.1 Development will be supported providing it promotes sustainable transport within the Plan Area by:
  - (a) Demonstrating that adequate sustainable transport links to the principal village facilities including the village centre, the primary school, retail facilities, GPs' Surgery, recreation open space and other transport links already exist or will be provided as part of the development.
  - (b) Identifying and undertaking appropriate measures, such as highway improvements, to address any transport infrastructure inadequacies prior to new development being occupied.
  - (c) Where development would add to traffic congestion within the village or routes into and out of the village and rural lanes, proposals should be brought forward to mitigate any traffic impact or contribute funding towards local transport schemes, including the introduction of speed management systems.

- (d) enhancing the existing public footpaths, rights of way, bridle paths, cycle ways and twittens.
- CNP15.2 Proposals for new footpaths and/or cycle lanes, or other routes for non-motorised users will be supported.
- CNP15.3 For new development, all off road parking spaces must be ready for electric charging. This means:
  - (a) The installation of electric car chargers. OR
  - (b) The installation of cabling or ducting (designed to accommodate the easy installation of cabling in future) between the relevant consumer unit and location designed for the installation of a car charger in future.

## **Car Parking**

- 9.7. Within the built-up area of Copthorne, on-road parking causes congestion and has a significant impact on the visual appearance of most streets.
- 9.8. High levels of car ownership per household are exacerbated by the presence of properties where extensions have taken the place of off-road parking. This also leads to problems of obstruction affecting emergency vehicle access.
- 9.9. The survey undertaken in 2019 identified that there is a significant under provision of parking spaces when compared to existing levels of car ownership. The survey alone identified 122 households who had more cars/vans than their off-road parking can accommodate with space for 144 cars/vans whilst owning 310 vehicles between them a shortfall of 166 spaces. Extrapolated out we can assume 21% of all properties cannot meet their own parking need and Copthorne village is short of around 600 parking spaces.
- 9.10. This is not a problem that can be easily rectified but is one that we can seek to ensure is not exacerbated by future development. The following policy seeks to achieve these objectives.

# CNP16 Car Parking

- CNP16.1 Developments within the defined Built up Area Boundary<sup>7</sup> which propose to remove off-road parking spaces on a site will only be permitted where alternative provision is made which increases or maintains the number of off-road parking spaces on or within the immediate vicinity of the site.
- CNP16.2 Where an existing parking space within a garage will be lost (for example by its conversion to habitable rooms or demolition) a replacement off-road parking space must be provided on a 1 for 1 basis for the development to be considered acceptable.
- CNP16.3 New residential development must include the quantum of off-street car parking in accordance with the greater of:
  - (a) WSCC guidance at the time the application is submitted. OR
  - (b) One on-plot / off-street car parking space per bedroom except a 1-bed dwelling which shall have a minimum of two parking spaces.

<sup>&</sup>lt;sup>7</sup> As defined in the development plan by Mid Sussex District Council.



Figure 5 – On-street parking along Church Lane

9.11. Whilst the above policy seeks to ensure that the parking problem is not made worse, it will have limited impact on the existing problems. This plan therefore seeks to provide policy support for any groups that would seek to address acute parking issues and create new dedicated parking areas.

- 9.12. This is a complicated matter as the locations where such parking could be delivered would often be wide verges which make a positive contribution to the character and appearance of our village and host flora and fauna that we all benefit from.
- 9.13. That said, we consider the parking issue to be particularly bad and the policy below therefore provides policy support for appropriate developments to deliver additional parking.

# CNP17 New Parking Areas

- CNP17.1 Proposals for new small parking areas to address acute on-street car parking problems (such as obstruction and too much demand) in residential areas will be supported where:
  - (a) The parking area is within a short walk of the location of the acute parking problems.
  - (b) Adequate landscaping is incorporated to protect, so far as possible, the character of the area or verge.
  - (c) The proposal meets relevant highway standards, in terms of the layout and arrangement of parking provided.
- CNP17.2 Whilst parking areas will often be surfaced with tarmac, the applicant should seek to use permeable surfacing or sustainable drainage solutions wherever possible.

# **10. POLICIES MAP**

- 10.1. This section contains the neighbourhood plan policies map. The Policies Map shows all the areas in the Plan Area where different policies in this document apply.
- 10.2. For the avoidance of doubt, this map does not include designations or allocations included elsewhere in the Development Plan (such as the Mid Susses District Plan).

#### Extent of Plan Area

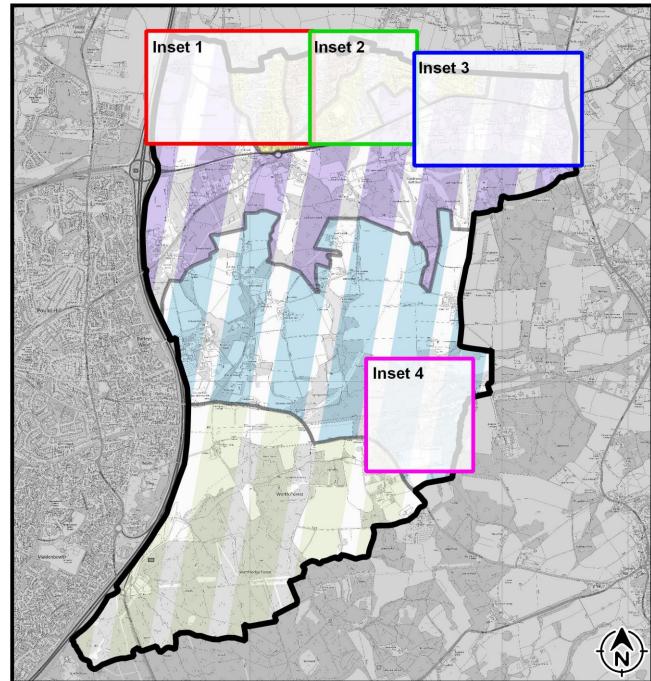
Neighbourhood Plan Area

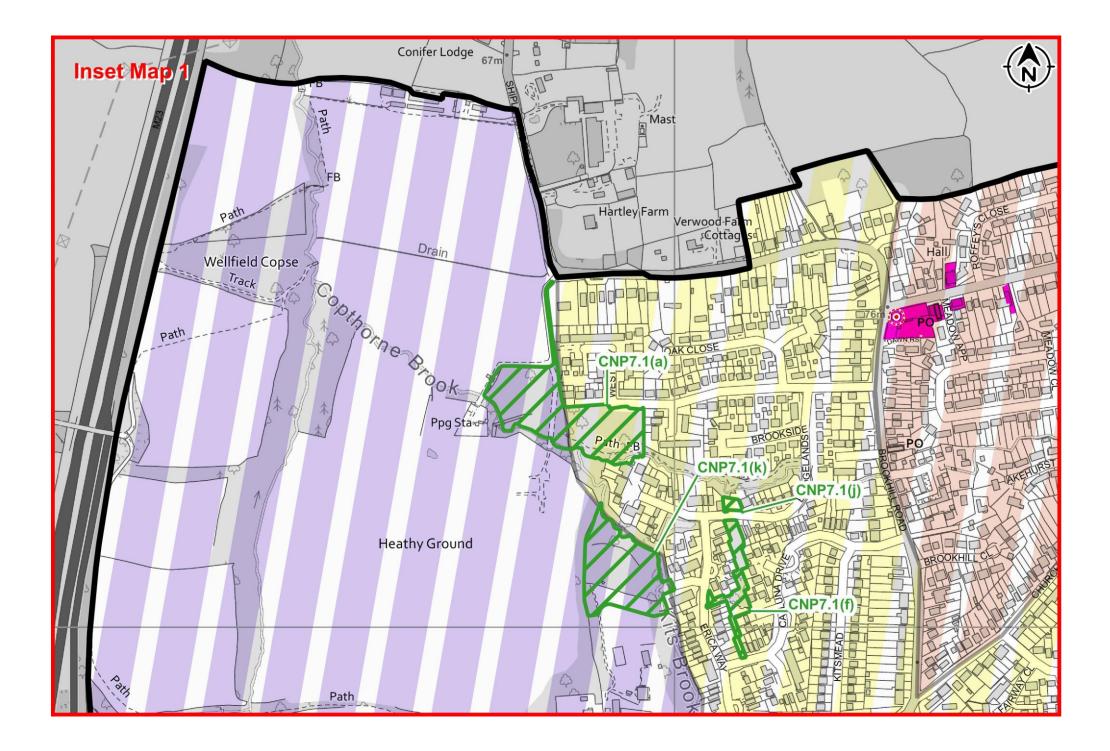
Area not in Plan Area

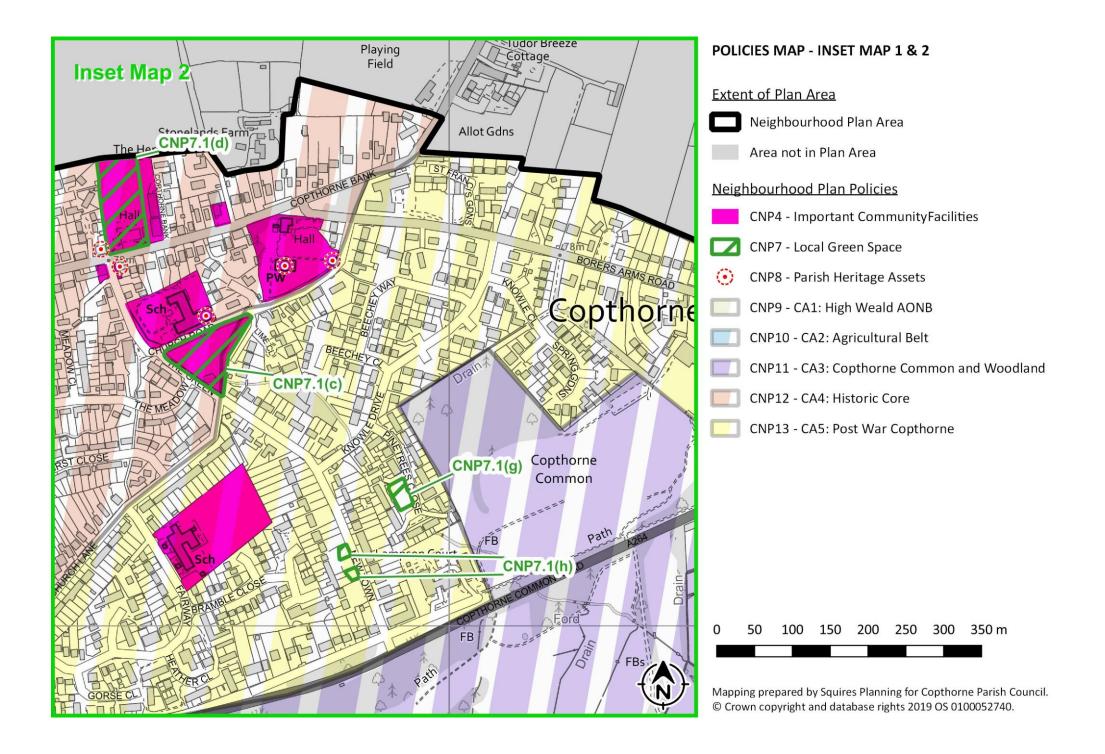
#### **Neighbourhood Plan Policies**

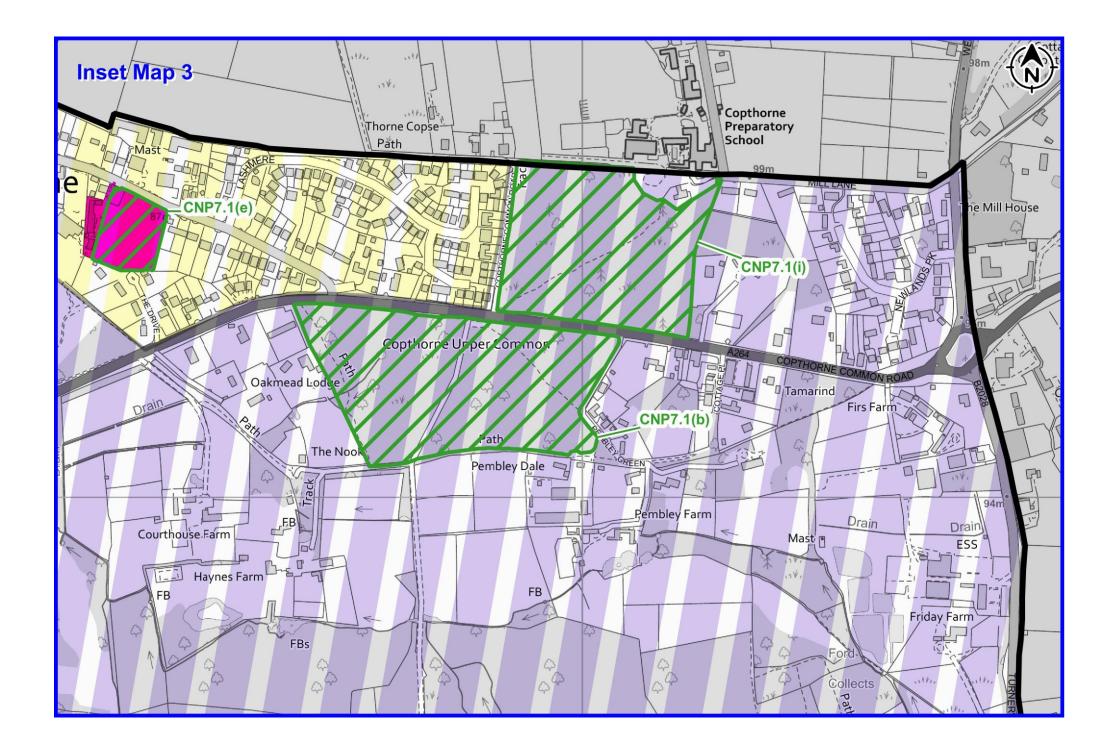
- CNP9 CA1: High Weald AONB
  CNP10 CA2: Agricultural Belt
  CNP11 CA3: Copthorne Common and Woodland
- CNP12 CA4: Historic Core
- CNP13 CA5: Post War Copthorne

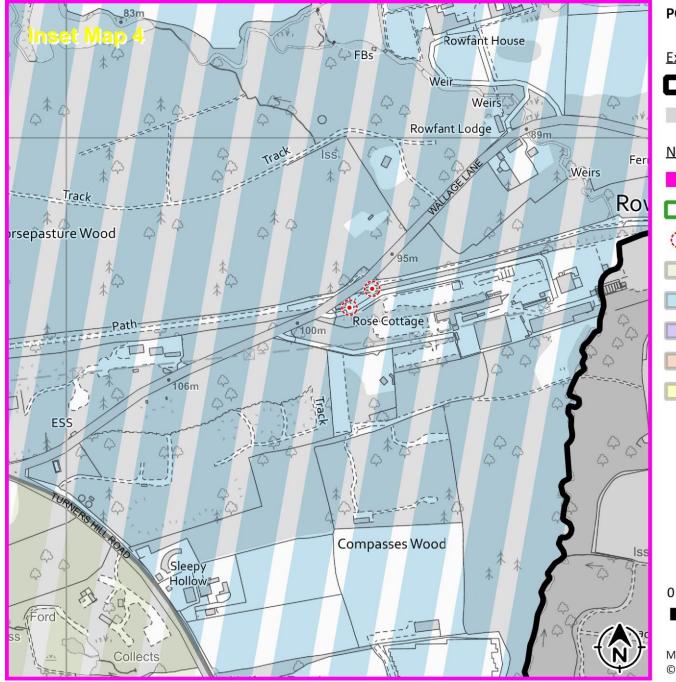


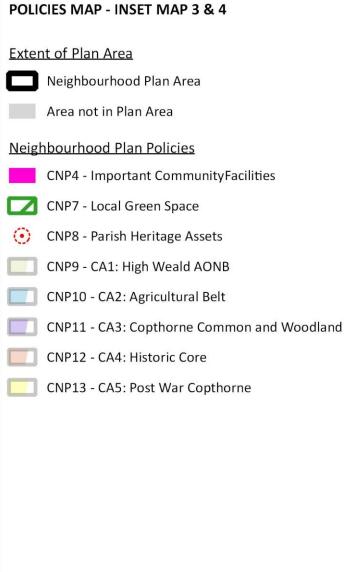












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# 11. EVIDENCE & RESOUCES

- 11.1. This Regulation 14 plan has drawn inspiration and evidence from a wide range of documents. However, the key evidence used to inform this plan is set out in the following supporting documents:
  - Copthorne Heritage and Character Assessment (May 2019), *AECOM*
  - Local Green Space Assessment (August 2020), Copthorne Neighbourhood Plan Steering Group
  - Assessment of Local Heritage Assets (August 2020), Copthorne Neighbourhood Plan Steering Group
  - Draft Consultation Statement (August 2020), Copthorne Neighbourhood Plan Steering Group
- 11.2. Other resources utilised include, but are not limited to:
  - National Planning Policy Framework (NPPF)
  - Online national planning practice guidance. Particularly the section on Neighbourhood Planning which can be found at

https://www.gov.uk/guidance/neighbourhoodplanning--2

- Mid Sussex District Plan 2014-2031
- Mid Sussex Local Plan 2004 (saved policies)

 2011 Census data held by the Office for National Statistics

# 12. GLOSSARY & ACRONYMS

Bungalow	A single storey residential dwelling.		area of 1 hectare or more;
Coalescence	The joining or merging of elements to form one mass or whole. In the context of this plan it refers to two or more built-up areas becoming or appearing to become more joined up.	Neighbourhood Plan	A plan prepared by a parish council or neighbourhood forum for a designated neighbourhood area. In law this is described as a neighbourhood development plan in the Planning and Compulsory Purchase Act 2004.
Development Plan	Is defined in section 38 of the Planning and Compulsory Purchase Act 2004, and includes adopted local plans, neighbourhood plans that have been made and published spatial development strategies, together with any regional strategy policies that remain in force. Neighbourhood plans that have been approved at referendum are also part of the development	Non-strategic policies	Policies contained in a neighbourhood plan, or those policies in a local plan that are not strategic policies.
		Plan Area	The area that a neighbourhood plan (or other planning document) relates to. In the context of this plan, the Plan Area is the Copthorne & Worth Ward.
	plan, unless the local planning authority decides that the neighbourhood plan should not be made.	Planning condition	A condition imposed on a grant of planning permission (in accordance with the Town and Country Planning Act 1990) or a condition
Heritage Asset Major Development	A site or building of historic value. "major development" means development involving any one or more of the following— (a) the winning and working of minerals or the use of land for mineral-working deposits; (b) waste development; (c) the provision of dwellinghouses where— (i) the number of dwellinghouses to be provided is 10 or more; or (ii) the development is to be carried out on a site having an area of 0.5 hectares or more and it is not known whether the development falls within sub-paragraph (c)(i); (d) the provision of a building or buildings		included in a Local Development Order or Neighbourhood Development Order.
,,.		Public Right of Way	The laws in England and Wales provide you with the right to walk, ride, cycle and drive in 'public rights of way'. Public rights of way include footpaths, byways and bridleways. Abbreviated to PRoW.
		Significance (for heritag	ge policy) The value of a heritage asset to this and future generations because of its heritage interest. The interest may be archaeological, architectural, artistic or historic. Significance derives not only from a heritage asset's physical presence, but also from its setting.

where the floor space to be created by the

development is 1,000 square metres or more; or (e) development carried out on a site having an

Stakeholder	A person with an interest or concern in something. In the context of this document, a stakeholder is someone with an interest or concern in the Plan Area.
Steering Group	In the context of this document, the group of volunteers appointed by the Parish Council to prepare this Neighbourhood Plan
Strategic policies	Policies and site allocations set out in the Development Plan which address strategic priorities in line with the requirements of Section 19 (1B-E) of the Planning and Compulsory Purchase Act 2004.
Twittens	A term used in Sussex for a narrow path or passage between two walls or hedges.